

## ESF-13

### LAW ENFORCEMENT/COUNTER TERRORISM

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## ESF-13

### LAW ENFORCEMENT

**PRIMARY AGENCIES:**           **Battlefield Police Department**  
   **Greene County Sheriff's Office**

**SUPPORT AGENCIES:**       **City of Battlefield**  
   **Springfield-Greene County Office of Emergency Management (OEM)**  
   **Municipal Police Departments**  
   **Springfield-Branson National Airport**  
   **Springfield School Police**  
   **Missouri State Highway Patrol**  
   **Missouri National Guard**

#### I.       **PURPOSE**

Because of the existing and continuing possibility of the occurrence of terrorism, riots, civil disturbances, and other major law enforcement problems associated with emergencies/disasters, either technological or natural, this ESF is designed to address issues outside of law enforcement's normal day-to-day duties. Adequate resources which include, but are not limited to, Battlefield Police Department and the Greene County Sheriff's Office are normally available to cope with any occurrence that should arise.

During a disaster, however, these resources could be exhausted before a situation is brought under control. This ESF will organize local law enforcement services regardless of the situation.

#### II.      **SITUATION AND ASSUMPTIONS**

##### A.       **Situation**

1.       The City of Battlefield, Springfield, and Greene County could find itself subjected to many hazards (**see Hazard Mitigation Plan**) that would threaten the lives and property of its citizens.
2.       In each of these, local law enforcement personnel will have a major response role.
3.       Local law enforcement resources include seven law enforcement officers so a need could arise that would exceed local capabilities.
4.       Outside law enforcement resources (Federal, State, and other local agencies) are available to support operations in the City of Battlefield..
5.       Special training for most law enforcement personnel is suggested and available in the areas of:
  - a.       Hazardous materials incidents;
  - b.       Counter Terrorism/Weapons of Mass Destruction (WMD) response;
  - c.       Riot control;
  - d.       Storm watch;
  - e.       Traffic movement in the event of a crisis evacuation; and
  - f.       National Incident Management System (NIMS).

##### B.       **Assumptions**

1.       During a disaster or major emergency, local law enforcement personnel will respond as outlined in this plan.

2. Situations will arise that will tax or exceed local law enforcement capabilities.
3. Outside resources are available to respond when called upon to do so.
4. During evacuation due to any type of emergency/disaster, the Battlefield Police Department should work with the Greene County Sheriff's Office to control such operations within the City and the Greene County Sheriff Office will control operations in the unincorporated areas of Greene County. Cooperation is essential if maximum efficiency of effort is to be maintained.

### **III. CONCEPT OF OPERATIONS**

#### **A. General**

1. Communications for the Greene County Sheriff's Office and the Battlefield Police Department will be provided by the Springfield-Greene County Emergency Communications Center (ECC).
2. The law enforcement activities described in this ESF are an extension of normal day-to-day activities and deal only with extraordinary situations that may completely saturate available resources and involve several jurisdictions.
3. In addition to being the lead agency in certain response situations (i.e., terrorist events, riots, hostage situations, etc.), law enforcement should provide security and support in all other emergencies that threaten life and property.
4. Local law enforcement agencies will primarily perform law enforcement functions and support agencies will be used for traffic control, when practical.
5. Disaster operations will be directed from the EOC, or if a limited emergency/disaster, operations may be directed from an Alternate Emergency Operations Center (**see ESF-5, Appendix 5**).
6. The Greene County Sheriff will control law enforcement operations in the unincorporated areas of the county, as well as those incorporated areas that do not have police departments or the police departments are limited in officers. Police departments of the incorporated areas will control law enforcement operations within their jurisdictions.
7. The Springfield Public School Police will control law enforcement on school property. Assistance will be requested from the Springfield Police Department and the Greene County Sheriff's Office in accordance with the School District's Emergency Operations Plan.

## **B. Actions to be Taken by Operating Time Frames**

### **1. Mitigation**

- a. The Greene County Sheriff's Office maintains plans (SOPs and SOGs) to deal with projected law enforcement requirements as identified by the hazards listed in the **Hazard Mitigation Plan**.

### **2. Preparedness**

- a. Identify facilities that will require special security during a disaster.
- b. Train police personnel in special procedures when possible (WMD, CBRNE, hazardous materials identification, etc.).
- c. Locate and establish liaison with local outside groups that could provide assistance (veteran's groups, private security, etc.).
- d. Maintain mutual aid agreements or define plan for use of statewide mutual aid statutes with nearby local law enforcement agencies to ensure proper coordination.
- e. Review procedures for obtaining assistance from State and Federal law enforcement agencies.
- f. Review other ESFs of this plan to determine where law enforcement support will be needed by other agencies.
- g. Maintain a security system to allow admittance to restricted areas (damaged or otherwise).
- h. Participate in tests, exercises, and drills.
- i. Check status of equipment and facilities for readiness and safety.
- j. Analyze threat to anticipate required response and then check procedures.
- k. Order units to shelter if necessary.

### **3. Response**

Battlefield Police Department and the Greene County Sheriff's Department will work in coordination to ensure an effective response.

- a. Activate necessary personnel to meet the situation.
- b. Maintain law and order.
- c. Provide traffic and crowd control, especially during Crisis Evacuation.
- d. Provide security to critical facilities, including the EOC.
- e. Control evacuation process and patrol evacuated areas.
- f. Assist in search and rescue operations.
- g. Control access to damaged areas.
- h. Participate in EOC operations.
- i. Assist in warning (mobile units).
- j. Provide security for in-place shelter operations.
- k. Assist by identifying damaged areas populations affected to the EOC staff.
- l. Maintain records and report regularly to the EOC.
- m. Activate mutual aid and private resources and deploy them as necessary.  
**(MoSCOPE – see Basic Plan)**
- n. Assist other emergency services as coordinated by the EOC.
- o. Provide personnel in Mass Care, lodging and feeding facilities, and emergency shelters as priorities allow, especially during Crisis Evacuation.
- p. Provide information to the EMD or Public Information Officer (PIO), if applicable, for news releases.
- q. Conduct health and welfare checks.

### **4. Recovery**

- a. Continue operations as necessary until situation returns to normal.

- b. Release mutual aid and private resources when possible.
- c. Continue support to other services, especially in the areas of Damage Assessment and Rescue.
- d. Provide traffic control for the return of evacuees.
- e. Assist in the return to normal from the in-place shelter mode.
- f. Participate in after-action reports and critiques, incorporating recommended changes into law enforcement plans and procedures.

#### IV. ORGANIZATION AND ASSIGNMENT OF RESPONSIBILITIES

##### A. Primary Agencies:

Provide quality, professional service to the community by:

- a. Enforcing the law
- b. Preventing crime
- c. Responding promptly to calls for service and other public needs
- d. Conducting thorough investigations
- e. Provide continuing education programs

##### **Greene County Sheriff's Office**

Overall coordination and control of the law enforcement function for Greene County is the responsibility of the Greene County Sheriff's Office.

##### **Battlefield Police Department**

Coordination and control of law enforcement functions in the City of Battlefield is the responsibility of the Battlefield Police Department.

##### B. Support Agencies:

##### **City of Battlefield**

Provide support and coordination to the Battlefield Police Department from the EOC.

##### **Springfield-Greene County Office of Emergency Management (OEM)**

OEM will work in cooperation with the City of Battlefield and assist in areas needed including coordination of additional law enforcement agencies, Public Information Officer services, etc. at the request of the city.

##### **Springfield-Branson National Airport Police**

Coordination and control of law enforcement on Springfield-Branson National Airport property is the responsibility of the Director of Aviation.

##### **Springfield School Police**

The Springfield R-XII School Police will control law enforcement issues on R-XII School property. Assistance will be requested from the Springfield Police Department, Battlefield Police Department and the Greene County Sheriff's Office in accordance with the R-XII School Emergency Operations Plan.

##### **Municipal Police Departments**

1. Mutual aid will be requested through the Emergency Operations Center (EOC) to the applicable department.
2. Mutual aid agencies will assist as assigned by the requesting agency.

**C. State Support Agencies**

**Missouri State Highway Patrol (MSHP)**

1. Mutual aid will be requested through the Emergency Operations Center (EOC) to SEMA as needed.
2. Mutual aid agencies will assist as assigned by the requesting agency.

**Missouri National Guard (MONG)**

1. Requests for the Missouri National Guard must come from the Chief Elected Official through the local Emergency Operations Center (EOC) to the State Emergency Management Agency (SEMA) to the Governor.
2. Unless appropriate units are available locally, the average response time after call-up is 72-hours. Support may come sooner based on unit availability (**ESF-21**).

**D. Federal Support Agency**

**Department of Homeland Security (DHS)**

Specifically relating to terrorism, the DHS will coordinate the federal crime scene investigation function for the Federal government. During any other type of operation, the DHS will function as applicable by Federal law.

**V. DIRECTION AND CONTROL**

- A.** In a classified Level I-III emergency/disaster (**Basic Plan**) overall control will originate from the EOC's Direction and Control staff (**Basic Plan**). Each department will eventually have a representative present in the EOC, depending upon the magnitude of the emergency or disaster and depending on availability.
- B.** Initial control at the scene will be established by the first law enforcement officer on the scene, as directed by the Incident Command System (ICS). He/she will maintain contact with and provide information to the prescribed communications center and will do so until relieved of duty.
- C.** If outside resources are needed, they will remain under the direct control of their command leadership, department, or industry, but will be assigned by the EOC and will respond as necessary.

**VI. CONTINUITY OF OPERATIONS**

The key purpose of Continuity of Operations planning is to provide a framework for the continued operation of critical functions. When implemented, these plans will determine response, recovery, resumption, and restoration of Department/Agency services.

COOP Plans for the Departments/Agencies present a manageable framework, establish operational procedures to sustain essential activities if normal operations are not feasible, and guide the restoration of the critical functions of the Department/Agencies functions. The plan provides for attaining operational capability within 12 hours and sustaining operations for 30 days or longer in the event of a catastrophic event or an emergency affecting the department.

## **VII. ADMINISTRATION AND LOGISTICS**

### **A. Administration**

1. All law enforcement agencies should develop plans and procedures to ensure a timely submission of all reports and records.
2. Security for the permanent EOC and other City property will be provided by the Battlefield Police Department or the Greene County Sheriff's Office if available. Security for any alternate EOC locations will be provided by the Battlefield Police Department, Greene County Sheriff's Department, or other law enforcement entity depending on the jurisdictional location and availability.
3. The legal basis for any emergency action is contained in Chapter 44, RSMo.

### **B. Logistics**

1. Normal purchasing and procurement procedures can be circumvented with written permission of the chief elected or appointed official present.
2. Communications and communications equipment will be controlled and maintained by the EOC and the law enforcement agencies involved.

## **VIII. ESF DEVELOPMENT AND MAINTENANCE**

- A.** Each operating law enforcement agency, in collaboration with the Springfield-Greene County Office of Emergency Management and the City of Battlefield, will be responsible for developing and maintaining written procedures to accomplish their assigned tasks in this ESF.
- B.** It will be the responsibility of the Springfield-Greene County Office of Emergency Management to initiate a review and update of all law enforcement plans, call-up lists, procedures, and inventories annually.
- C.** A committee consisting of one member from each participating department and a representative of the Office of Emergency Management will meet annually to ensure the plans are integrated into a cohesive law enforcement operational ESF.

## ESF-13

### LAW ENFORCEMENT/COUNTER TERRORISM

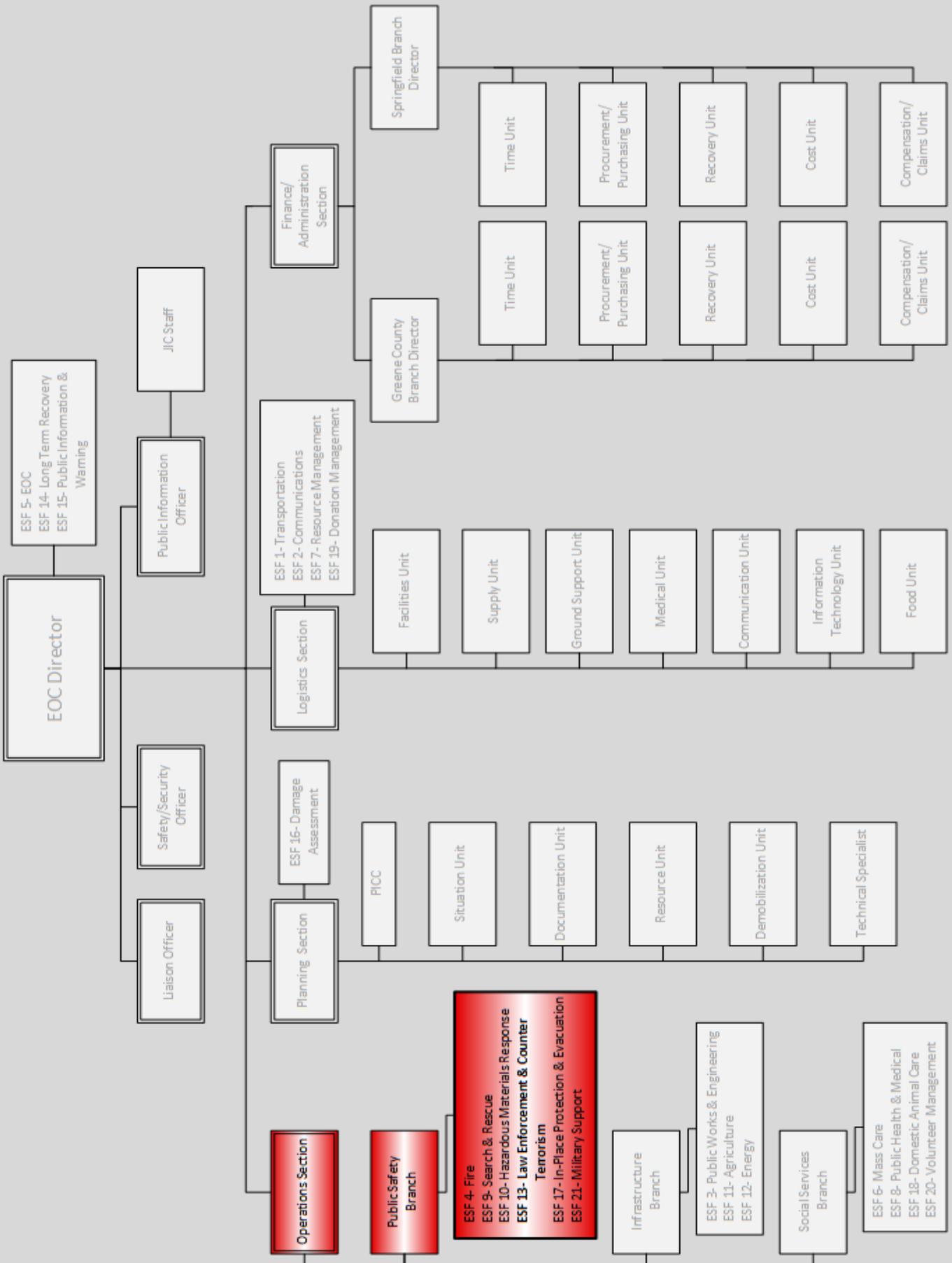
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## **APPENDIX 1**

**This is a restricted document**

# APPENDIX 2 ORGANIZATIONAL CHART



### **APPENDIX 3**

#### **ON-DUTY PHONE NUMBERS FOR GREENE COUNTY SHERIFF'S DEPARTMENT COMMAND STAFF**

Sheriff	Jim Arnott	(417) 829-6217
Chief Deputy - Major	Phil Corcoran	(417) 829-6215
Chief Deputy - Major	Kevin Spaulding	(417) 829-6280
Captain, Criminal Investigation Division	Kenny Weatherford	(417) 829-6221
Captain, Administrative Services	Jim Farrell	(417) 829-6289
Captain, Patrol Division	David Johnson	(417) 829-6408
Captain, Jail	Kenny Clayton	(417) 829-6251

## **APPENDIX 4**

### **ON-DUTY PHONE NUMBERS FOR SPRINGFIELD (R-XII) SCHOOL POLICE COMMAND STAFF**

Director of School Police Services	Tom Tucker	(417) 523-2917
South Field Supervisor	Greg Hall	(417) 523-2919
North Field Supervisor	Eric Boxberger	(417) 523-2918
Training Officer	Debbie Hickey	(417) 523-2920
Communications and Records Supervisor	Sharon Phillips	(417) 523-2912

## APPENDIX 5

### LAW ENFORCEMENT AGENCIES IN GREENE COUNTY

<b>Greene County</b>	<b><u>State Supporting Agencies</u></b>
Greene County Sheriff's Office	Missouri State Highway Patrol
Greene County Park Rangers	Missouri Department of Conservation
Rural School Resource Officers	Missouri National Guard
<b>Springfield</b>	
Springfield Police Department	
Springfield-Branson National Airport Police	
Springfield R-XII School Police Services	
<b>Other Jurisdictions</b>	<b><u>Federal Supporting Agencies</u></b>
Ash Grove Police Department	Department of Homeland Security (DHS)
Fair Grove Police Department	Federal Bureau of Alcohol, Tobacco and Firearms and Explosives (ATFE)
Republic Police Department	U.S. Drug Enforcement Agency (DEA)
Rogersville Police Department	U.S. Customs Service
Strafford Police Department	U.S. Immigration and Customs Enforcement
Walnut Grove Police Department	U.S. Marshall's Service
Willard Police Department	U.S. Secret Service
	U.S. Medical Center
	Federal Bureau of Prison (FBOP)

## APPENDIX 6

### ORGANIZATIONAL PLANNING RESPONSIBILITIES

**Planning and Prevention**

<b>Identify and Monitor Potential Terrorism Threats</b>	<ul style="list-style-type: none"> <li>1) Springfield Police Department. - OC&amp;V</li> <li>2) Greene Co. Sheriff's Office. - Chief of Detectives</li> <li>3) Rural Law Enforcement Agencies</li> <li>4) DHS and DOJ - National Crime Information Center</li> </ul>
<b>Raise General Public Awareness &amp; Employee Education at Potential Target Sites</b>	<ul style="list-style-type: none"> <li>1) City of Battlefield and Springfield-Greene County Office of Emergency Management</li> <li>2) Springfield-Greene County Health Department</li> <li>3) Law Enforcement Agencies</li> <li>4) Fire Agencies</li> <li>5) EMS &amp; Hospital Agencies</li> <li>6) Public Works &amp; Highway Dept.</li> <li>7) Public Utilities</li> </ul>
<b>Assess and Enhance Readiness</b>	<ul style="list-style-type: none"> <li>1) City of Battlefield and Springfield-Greene County OEM, MO-SEMA &amp; FEMA</li> <li>2) Local Law Enforcement &amp; DOJ</li> <li>3) Springfield-Greene County Health Dept. &amp; CDC</li> </ul>
<b>Prepare Contingency Plans or SOPs/SOGs</b>	<ul style="list-style-type: none"> <li>1) Springfield-Greene County OEM</li> <li>2) Springfield-Greene County Health Department</li> <li>3) All Individual Response Agencies</li> <li>4) Law Enforcement Agencies</li> <li>5) Fire Agencies</li> <li>6) EMS &amp; Hospital Agencies</li> <li>7) Public Works &amp; Highway Dept.</li> <li>8) Public Utilities</li> <li>9) Volunteer Response Agencies</li> </ul>
<b>Secure Targets and Threat Interdiction</b>	<ul style="list-style-type: none"> <li>1) BOP: U.S. Federal Medical Center</li> <li>2) Greene Co. Sheriff's Office: County Government Buildings</li> <li>3) Springfield Police Department.: City Government Buildings</li> <li>4) Public Safety Division: Springfield Public Schools</li> <li>5) FBI/GSA: Federal Buildings</li> <li>6) Airport Security: Springfield-Branson National Airport</li> </ul>
<b>General Support Efforts</b>	<ul style="list-style-type: none"> <li>1) Springfield-Greene County OEM: Interagency Response Coordination</li> <li>2) Greene Co. LEPC: Hazardous Materials Training Program</li> <li>3) MO SEMA: Equipment Acquisition, Planning &amp; Training Support</li> </ul>

**Response**

<b>Suppress and Counter Immediate Terrorist Threat</b>	<ol style="list-style-type: none"> <li>1) Springfield Police Department. - SRT</li> <li>2) Springfield Fire Department. - HAZMAT &amp; Technical Services</li> <li>3) Logan-Rogersville fire Protection District - HAZMAT</li> <li>4) DHS (HRT &amp; HAZMAT)</li> <li>5) 7th Civil Support Team - WMD</li> </ol>
<b>Rescue Lives &amp; Save Property</b>	<ol style="list-style-type: none"> <li>1) Fire Departments</li> <li>2) EMS Agencies</li> <li>2) Public Works &amp; Highway Dept.</li> <li>3) MO Army National Guard</li> <li>4) Federal Response Teams (USAR)</li> </ol>
<b>Provide Emergency Medical Assistance</b>	<ol style="list-style-type: none"> <li>1) EMS Agencies &amp; Hospital Systems</li> <li>2) Fire Departments</li> <li>3) Volunteer Organizations</li> <li>4) National Disaster Medical Assistance Team (DMAT)</li> </ol>
<b>Evacuation</b>	<ol style="list-style-type: none"> <li>1) Emergency Operations Center (Senior Elected Officials)</li> <li>2) All Individual Response Agencies</li> </ol>
<b>Communicate with the Media and the Public</b>	<ol style="list-style-type: none"> <li>1) Designated PIO for the City of Battlefield</li> <li>1) Joint Information Center (Federal, State, and Local Officials)</li> <li>2) City of Springfield Public Information Office</li> <li>3) Designated PIO for Battlefield or Greene County</li> </ol>
<b>Maintain and/or Restore Order to Jurisdiction</b>	<ol style="list-style-type: none"> <li>1) Local Law Enforcement Agencies</li> <li>2) MO State Highway Patrol</li> <li>3) MO Army National Guard</li> </ol>
<b>Provide Mass Care &amp; Human Services</b>	<ol style="list-style-type: none"> <li>1) Emergency Operations Center</li> <li>2) Local Chapter - American Red Cross</li> <li>3) Springfield-Greene County Health Department (Staffing/Expertise Only)</li> </ol>
<b>Maintain Continuity of Government</b>	<ol style="list-style-type: none"> <li>1) City of Battlefield (Senior Elected Officials)</li> <li>2) Greene County (Senior Elected Officials)</li> </ol>
<b>Initiate Criminal Investigation</b>	<ol style="list-style-type: none"> <li>1) Battlefield Police Department</li> <li>2) Greene County Sheriff's Department</li> <li>3) Springfield Police Department</li> <li>4) DHS, ATF, DOD, &amp; Other Federal Agencies</li> </ol>
<b>Conduct Damage Assessment</b>	<ol style="list-style-type: none"> <li>1) City of Battlefield Emergency Operations Center</li> <li>2) Springfield-Greene County OEM</li> <li>3) SEMA &amp; FEMA</li> </ol>
<b>Remediation and Restoration</b>	<ol style="list-style-type: none"> <li>1) City of Battlefield Emergency Operations Center</li> <li>2) SEMA &amp; FEMA</li> </ol>
<b>Compensate and Assist Victims</b>	<ol style="list-style-type: none"> <li>1) DOJ Victims Compensation Fund</li> <li>2) State of Missouri Disaster Relief Fund</li> <li>3) Federal Stafford Act Relief Fund</li> </ol>
<b>Physical &amp; Mental Health Care and Surveillance</b>	<ol style="list-style-type: none"> <li>1) Springfield-Greene County Health Department</li> <li>2) MO State Department of Health</li> <li>3) U.S. Dept. of Health and Human Services</li> </ol>

## APPENDIX 7

### TERRORIST INCIDENT RESPONSE CHECKLIST

The response actions below are most appropriate for an incident involving conventional weapons, nuclear devices, or chemical agents where there is a specific incident location.

✓	Action Item	Assigned
	<b>INITIAL RESPONSE:</b>	
	1. Deploy response agencies	
	2. Activate Incident Command post at the incident site to direct emergency operations.	
	3. If incident appears to be terrorism-related, ensure law enforcement personnel are advised and respond to the incident site.	
	4. Isolate the area and deny entry. Reroute traffic as needed.	
	5. Determine and report: <ul style="list-style-type: none"> <li>▪ Observed indicators of use of chemical/biological weapons</li> <li>▪ Wind direction and weather conditions at scene</li> <li>▪ Plume direction, if any</li> <li>▪ Approximate number of apparent victims</li> <li>▪ Orientation of victims</li> <li>▪ Types of victim injuries and symptoms observed</li> <li>▪ Observations or statements of witnesses</li> </ul>	
	6. If possible, determine type of weapon used using appropriate detection equipment, response guides, damage characteristics, and casualty symptoms	
	7. Establish scene control zones (hot, warm, and cold) and determine safe access routes & location of staging area. Establish initial operating boundaries for crime scene and incident area.	
	8. Implement crowd control measures, if necessary	
	9. Determine & implement requirements for protective clothing and equipment for emergency responders.	
	10. Establish communications among all response groups.	
	11. Protect against secondary attack.	
	12. Activate the EOC to site support emergency operations.	
	13. Determine requirements for specialized response support.	
	14. Make notification to state and federal law enforcement and emergency management agencies.	
	15. Obtain external technical assistance to determine potential follow-on effects.	
	16. Request/deploy hazardous materials response team, if appropriate.	
	17. Request/deploy bomb squad or ATF support, if appropriate.	
	18. Identify areas that may be at risk from delayed weapon effects. <ul style="list-style-type: none"> <li>▪ Determine &amp; implement protective measures for public in those areas.</li> <li>▪ Determine &amp; implement protective measures for special facilities at risk.</li> </ul>	
	19. Extinguish fires and identify potential hazards such as ruptured gas lines, downed power lines and residual hazardous materials.	
	20. Make notifications to adjacent jurisdictions that may be affected.	
	21. If the effects of the incident could adversely affect water or wastewater systems, advise system operators to implement protective measures.	

✓	Action Item	Assigned
	<b>MEDICAL MANAGEMENT:</b>	
	22. Advise EMS and hospitals of possibility of mass casualties/contaminated victims.	
	23. Establish site for patient triage.	
	24. Establish site for gross decontamination (if appropriate) and a casualty collection area for decontaminated victims located away from the site of primary emergency operation, but accessible by transport vehicles.	
	25. Conduct initial triage and provide basic medical aid to victims in warm zone if protective equipment is not required.	
	26. Conduct gross decontamination of victims showing signs of contamination. Separate victims that show no signs of contamination for evaluation.	
	27. Conduct follow-on triage & treatment of victims in cold zone.	
	28. Transport victims to medical facilities for further treatment.	
	29. Request state and/or federal medical assistance, if needed.	

✓	FATALITY MANAGEMENT:	
	30. Alert Medical Examiner and funeral directors of any potential mass fatality situation and arrange for temporary holding facilities for bodies, if necessary. Highlight need to preserve evidence.	
	31. Coordinate with Medical Examiner to determine autopsy requirements for victims.	
	32. Transport deceased to morgue, mortuary, or temporary holding facilities.	

✓	Action Item	Assigned
	<b>OTHER RESPONSE ACTIONS</b>	
	33. Request additional response resources, if needed. <ul style="list-style-type: none"> <li>• Activate mutual aid agreements</li> <li>• Request state or federal assistance, as needed</li> </ul>	
	34. Designate staging areas for incoming resources from other jurisdictions, state and federal agencies, and volunteer groups separate from operational staging area.	
	35. If evacuation has been recommended: <ul style="list-style-type: none"> <li>▪ Activate shelter/mass care facilities to house evacuees.</li> <li>▪ Provide transportation for evacuees without vehicles.</li> <li>▪ Provide security for shelters.</li> </ul>	
	36. If evacuation of special facilities (schools, nursing homes, hospitals, correctional facilities) has been recommended: <ul style="list-style-type: none"> <li>▪ Assist facilities in arranging suitable transportation and carrying out evacuation.</li> <li>▪ Assist facilities in arranging suitable temporary reception facilities.</li> </ul>	
	37. Provide information and instructions to the public. <ul style="list-style-type: none"> <li>▪ Activate emergency public information operation.</li> <li>▪ Identify facilities for use by media.</li> </ul>	
	38. Identify, collect, and control evidence and conduct investigations.	
	39. Pursue and arrest suspects.	
	40. Provide security in evacuated areas, if feasible.	
	41. Establish and operate access control points for contaminated areas	
	42. For incidents involving biological agents, consider measures to restrict person-to-person transmission of disease such as quarantine, closure of schools and/or businesses, and restrictions on mass gatherings.	
	43. Alert human resources agencies to provide disaster mental health services and human services support to victims.	
	44. Determine how pets, livestock, and other animals left in evacuated or contaminated areas will be handled.	
	45. Decontaminate essential facilities and equipment, if feasible.	
	46. Request technical assistance in assessing environmental effects.	

## APPENDIX 8

### COUNTER TERRORISM

#### I. PURPOSE

**Local governments have the primary responsibility in planning for the prevention and the consequences of a terrorist incident using available resources in the critical hours before State and Federal assistance can arrive.**

Terrorism, as defined by U.S. Code (USC), is “the unlawful use of force or violence against persons or property to intimidate or coerce a government, the civilian population, or any segment thereof, in furtherance of political or social objectives”. Acts of terrorism covered by this ESF include but are not limited to chemical, biological, radiological, nuclear and explosives (CBRNE) that can be used as weapons of mass destruction (WMD). Other types of terrorism also include Agricultural-terrorism and Cyber-terrorism. This ESF will assist City and County leaders in planning for the response and recovery from a terrorist incident as well as coordinating requests for State and Federal resources.

#### II. SITUATION AND ASSUMPTIONS

##### A. Situation:

1. Located in the heart of the United States and with its diversity in religious composition, Southwest Missouri is home to many groups with strong convictions whose viewpoints range the full spectrum. These organizations have been known to be active and to have carried out attacks within the state’s borders in past years. Additionally, several of these groups have held gatherings in Missouri and one group is known to run a paramilitary training facility in the state.
2. Greene County is the industrial, economic and transportation center of Southwest Missouri and the adjacent four state region. The City of Springfield is the county seat of Greene County. Many government buildings, vital infrastructure and transportation facilities that are critical to the area are located in the County. Additionally, Springfield-Greene County plays a crucial role in the agricultural and food production industries.
3. With an abundance of viable targets within its jurisdiction, active extremist groups operating within the state and the potential for creating a catastrophic local incident with national repercussions, Springfield-Greene County can be considered a potential terrorist threat area.
4. A terrorist incident involving a WMD can occur at any time with or without warning.
5. Since the risk of terrorism cannot be fully mitigated, plans must be developed to counter this threat and emergency personnel must be specifically trained to respond to CBRNE / WMD incidents.

**B. Assumptions:**

**1. Federal Government.**

In accordance with the *Homeland Security Presidential Directive – 5* and the *National Response Framework (NRF)*, the Secretary of Homeland Security has lead responsibility for domestic incident management to include terrorist attacks and major disasters. Domestic incident management responsibilities include operating a 24/7 Homeland Security Operations Center to coordinate with Federal, State and local EOCs as well as coordinating the Federal Government’s resources utilized in response to a terrorist attack if any of the following conditions apply:

- a. A federal department or agency acting under its own authority has requested the assistance of the Secretary.
- b. The resources of the State and local authorities are overwhelmed and Federal assistance has been requested.
- c. More than one Federal department or agency has become substantially involved in responding to the incident.
- d. The Secretary has been directed by the President to assume responsibility.

**2. Crime Scene Investigation.**

The Department of Homeland Security (DHS) is the primary federal agency responsible for the investigation and prosecution of a terrorist incident. Initial responsibility for the crime scene falls to the local law enforcement entity with jurisdictional responsibility. The Battlefield Police within the City of Battlefield, or the Greene County Sheriff, in the unincorporated areas of Greene County will function as the primary local agencies during any terrorist incident.

**3. Disaster Management.**

The Federal Emergency Management Agency (FEMA) is the primary federal agency responsible for recovery operations from the terrorist incident. When directed to do so by the City Mayor or County Presiding Commissioner, the Springfield-Greene County Office of Emergency Management will function as the primary agency for recovery operations from a terrorist incident.

**4. Inter-jurisdictional Assistance.**

CBRNE incidents directed against a large population center within Greene County would have major consequences that would immediately overwhelm the capabilities of the city or county governments.

**5. Personal Protection Equipment.**

If responder appropriate personal protective equipment is not immediately available, entry into a contaminated area (hot zone) may be delayed until the material dissipates to levels safe for emergency response personnel.

**6. Imminent Dangers.**

The release of a CBRNE (chemical, biological or radiological, Nuclear and high yield explosives) may not be immediately apparent. Through detection and monitoring practices, first responders need to take measures to ensure their safety. Furthermore, responders should be aware that at any scene, secondary devices may be present or the assailant may be targeting the first responders.

### III. CONCEPT OF OPERATIONS

#### A. General

##### 1. Crime Scene Investigation

Crime scene investigation is predominantly a law enforcement function and includes measures to identify, acquire and plan for the use of resources needed to participate and resolve a threat. During an incident, a response may include traditional law enforcement missions such as intelligence, surveillance, tactical operations, negotiations, forensics, and investigations as well as fire and technical support missions such as agent identification, search, render safe procedures, transfer and disposal and limited decontamination.

##### 2. Disaster Management

Disaster management is predominantly an emergency management function and includes measures to protect public health and safety, restore essential government services and provide emergency relief to governments, businesses and individuals affected by the consequences of terrorism. In an actual or potential terrorist incident, disaster management response support measures will include predictive modeling, protective action recommendations and mass decontamination.

##### 3. Incident Command / Unified Command

In a terrorism incident, the first responding agency will establish an Incident Command Post (ICP) to manage operations at that incident site. The ranking member or person directed by SOP of the initial responding agency will designate the Incident Commander (IC). The Incident Commander will direct and control responding resources and designate emergency operating areas. Typical operating area boundaries established for a terrorist incident may include:

- a. **Crime scene boundary.** This includes the “red zone”. In most cases, law enforcement personnel will restrict access to the crime scene. Response activities within the crime scene may require special care in order to protect evidence.
- b. **Hazardous material boundary.** This includes the “hot zone”. Depending on the spread of contaminants, this area may include some of or the entire crime scene. Entry into the hazardous material boundary is normally restricted to response personnel equipped with personal protective equipment and using decontamination procedures.
- c. **Incident boundary.** This includes the crime scene, the hazardous material scene, staging and casualty collection areas as well as shelter in place and quarantine areas. Access and egress to these areas are normally controlled.

##### 4. Incident Command and Emergency Operations Center.

The EOC will activate and provide local resources, disseminate emergency public information, organize and implement large scale evacuation, facilitate shelter and mass care for evacuees, arrange mortuary support and if local resources are insufficient or inappropriate, request assistance from other jurisdictions or the State. Interface and actions will be carried out in accordance with individual agency and EOC established standard operating procedures.

## 5. **Implementation of the Unified Command.**

A Unified Command System should be implemented at the local level when two or more departments or agencies are involved in the decision making process; however, if it has not been implemented it will be implemented as the state and federal responders arrive.

If there is no local incident site, which may be the case in incidents involving biological agents, disaster management activities will be directed and controlled from the local EOC. An Incident Commander may be designated. When state and federal responders arrive, the EOC may be used as a Unified Command Center.

## 6. **Joint Operations / Joint Information Center**

The EOC staff, if requested to do so by the Principal Federal Officer (PFO), will establish a Joint Operations Center (JOC) to accommodate representatives from Federal Agencies. The JOC will function as the command center for the PFO and his staff, the Special Agent in Charge (SAC) from the DHS, the Federal Coordinating Officer (FCO) from FEMA and any other Federal incident management official. The JOC staff will coordinate the deployment and application of Federal resources in support of the on scene incident commander.

**B. Protection:** Protection of the general public is always the highest priority during any terrorism incident. Protective actions for the public must be selected and implemented based on the hazards present, time available, distance from the hazard, available shielding, transportation and egress routing. Protective actions for the public may include:

1. **In-Place Protection:** In-place protection orders keep the affected public indoors and provides temporary (duration of several hours) protection from chemical, biological or radiological contaminants or other toxic agents that may have been released in the environment. During in-place protection, citizens will immediately go indoors and seal windows, doors, vents etc. to protect themselves from the contaminant.
2. **Evacuation:** An evacuation order removes residents from an affected area and relocates them to a mass care shelter or other similar facility. Evacuation orders are recommendations. Residents cannot be forced to evacuate.
3. **Ingestion Advisory:** The Department of Public Health will make recommendations as to the need to ban any affected crops, contaminated milk, water or other tainted food or drug.
4. **Quarantine:** The Director of the Department of Public Health has the authority to isolate or quarantine residents and visitors to the community in the event of a public health emergency. The Department of Public Health does not have enforcement authority. Once an isolation or quarantine order issue has been ordered, law enforcement personnel will be responsible for its enforcement.

## C. **Mass Care:**

The American Red Cross (ARC) is the primary agency, chartered by Congress, to provide mass care during a major disaster (**ESF-6**). The ARC provides bulk distribution of food and emergency relief supplies as well as shelter for disaster survivors at mass care facilities.

**D. General Population Shelters:**

The ARC cannot provide direct patient care in a mass care facility. Patient care, including mental health, during a terrorism incident is provided by local hospitals, clinics and other health care providers. The Department of Public Health is the primary agency responsible for supporting medical/acute care needs and mass patient care functions.

**E. Health Electronic Syndromic Surveillance (HESS):**

Missouri law requires all hospitals and health care providers to report medical morbidity data for the purpose of prevention and control of disease. The HESS system is designed to provide an early warning system of public health emergencies including bio-terrorism events, outbreak detection and epidemiological monitoring.

**F. Mass Prophylaxis:**

In the event of a public health emergency, including those resulting from a terrorist attack, Springfield-Greene County residents may require medicines, antidotes, medical supplies and medical equipment to counter the effects of biological pathogens. The Strategic National Stockpile (SNS) maintains bulk amounts of the medications and provisions needed to handle most public health emergencies.

The Springfield-Greene County Health Department is the lead agency responsible for establishing sites throughout the community for the distribution of needed pharmaceuticals and supplies. The Springfield-Greene County Health Department will also coordinate the requisitioning, staging and distributing of pharmaceuticals and supplies from the SNS.

**IV. ACTIONS TO BE TAKEN BY OPERATING TIMEFRAMES**

**A. Mitigation**

1. Identify and analyze potential local targets threats and hazards.
2. Disseminate hazard analysis and possible protective measures to required personnel.

**B. Preparedness**

1. Promote public awareness and preparedness measures.
2. Participate in awareness training.
3. Encourage reporting of suspicious activities.
4. Encourage the implementation and proper maintenance of employee safety and security measures by businesses, private organizations and governments.
- 5.. Coordinate information sharing with local, state and federal agencies.
6. Maintain standard operating procedures (SOP) or guidelines (SOG) for responding to a CBRNE incident.
7. Analyze the situation and the nature of the counter terrorism task. Assign priorities to each task.
8. Conduct active surveillance and investigation of potential threats as needed by law enforcement, public health or other agencies.

9. Identify facilities, agencies, personnel and resources necessary to support a terrorism incident in accordance with **ESF 7 (Resource Management)**.
10. Determine status of equipment and personnel in accordance with **ESF 7 (Resource Management)**.
11. Provide CBRNE Operations and Technician training.
12. Conduct CBRNE exercises that incorporate all aspects of incident operations and support.

**C. Response**

1. Preserving life and minimizing risk to health.
2. Preventing a threatened act from being carried out or an existing terrorist act from becoming aggravated.
3. Locating, accessing, rendering safe, controlling, containing recovering and disposing of a CBRNE that has not yet functioned.
4. Rescuing, decontaminating, transporting and treating survivors and preventing secondary casualties as a result of contamination or collateral threats.
5. Releasing emergency public information that ensures adequate and accurate communications with the public from all involved response agencies.
6. Restoring essential services and mitigating suffering.
7. Apprehending and successfully prosecuting perpetrators.
8. Conducting site restoration.
9. Once a CBRNE incident is suspected, local law enforcement officials will request assistance from the DHS.
10. Law enforcement, emergency management and other agencies involved in the response effort will provide representatives to the FBDHS.
11. The Joint Information Center (JIC) will coordinate public information
12. Activate the Emergency Management Assistance Compact (EMAC) for mutual aid as needed.

**D. Recovery**

1. FEMA will perform disaster management activities and coordinate requests for Federal assistance from local and state agencies.
2. Maintain protective actions as the situation dictates.
3. Continue to coordinate and track resources and document costs.
4. Continue to monitor the area for any residual after effects. Develop long term environmental decontamination plan, as necessary, in coordination with the appropriate local, state and federal agencies.
5. Individual agencies will inventory equipment and repair or replace as necessary.
6. Individual agencies will replenish supplies as needed.

**V. ORGANIZATION AND ASSIGNMENT OF RESPONSIBILITIES**

**A. Primary Agencies:**

**Battlefield Police Department  
Greene County Sheriff's Office**

1. Maintain a Law Enforcement Standard Operating Procedures document to detail the specific roles and responsibilities of law enforcement personnel during a CBRNE incident.
2. Respond to reports of potential or actual CBRNE incidents.
3. Take steps to preserve evidence at the crime scene.
4. Establish a unified command post to coordinate activities.
5. Initiate intelligence gathering and establish investigation protocols.

6. Provide Force Protection security and maintain civil order in and around the area of operation.
7. Maintain open access and egress routes for authorized vehicles in the area of operations.
8. Assist with In-Place Shelter or Evacuation (ESF-17) notification.

## **B. Support Agencies**

### **City of Battlefield Springfield-Greene County Office of Emergency Management**

1. Coordinate the maintenance of the Counter Terrorism ESF in the Battlefield Emergency Operations Plan.
2. Participate in meetings to determine the scope of the Counter Terrorism Plan as well as its goals and objectives.
3. Coordinate exercises to evaluate the practicality of the plan.
4. Coordinate counter terrorism training for local response agencies as well as coordinating training with other state and federal agencies, academic institutions and private training entities.
5. Conduct assessments of local facilities to recommend improvements and enhance their preparedness against a CBRNE incident.
6. Sponsor and promote public awareness of counter terrorism efforts within the community.
7. Establish and staff the EOC when called upon during a potential or actual CBRNE incident.

### **Fire Departments and Rural Fire Protection Districts**

1. Maintain a Fire Services Standard Operating Procedures document to detail the specific roles and responsibilities of Fire Service personnel during a CBRNE incident.
2. Provide awareness training to fire service personnel to ensure familiarity with their roles and the hazards involved in a CBRNE incident.
3. Respond to reports of potential or actual CBRNE incidents.
4. Determine the hazard level of the incident and direct response operations to include:
  - a. Establishing hazard exclusion zones.
  - b. Decontaminate survivor and first responders.
  - c. Executing appropriate mitigation efforts.
5. In coordination with Law Enforcement, establish a unified command post at the incident site.
6. Coordinate with appropriate agency for fire, environmental or hazardous materials incidents and provide reports as required.

### **Springfield-Greene County Health Department**

1. Maintain and execute Public Health guidance documents for Public Health personnel during biological events.
2. Provide awareness training to all public health personnel.
3. Respond to reports of potential or actual biological incidents.
4. Facilitate epidemiological, toxicological and environmental analysis as appropriate and make recommendations to the Incident Commander and safety officer.
5. Manage public health resources.
6. Coordinate with the Public Information Officer and/or the Joint Information Center for release of information and notification of the public.

**C. Regional Response Teams**

**Homeland Security Regional Response System (HSRRS)**

Greene County HSRRS Task Force is administered through the Springfield-Greene County OEM. The Task Force includes Hazardous Materials, SWAT, EMS and Bomb response teams with enhanced capabilities for responding to CBRNE incidents. The Unified Command system will be utilized for Task Force direction and control in local jurisdictions and the task force must be requested through the division of fire safety. Call 573-690-3782 or Regional Statewide Fire Mutual Aid Coordinator.

**Springfield Fire Department Bomb Unit**

1. Administered by the Springfield Fire Department
2. Responds to local and regional incidents.

**Springfield Police Department Special Response Team (SRT)**

1. Responds to hostage, barricades, and active aggressor situations.
2. Responds as the Regional asset with the task force.

**D. State Support Agencies**

**Missouri State Highway Patrol (MSHP)**

1. MSHP is the primary agency to coordinate prevention of and immediate response to a CBRNE incident. The MSHP is responsible for providing assistance to local law enforcement as requested.
2. Specific capabilities of the MSHP include bomb response teams and air support.

**Missouri Disaster Response Systems (MODRS)**

1. Responds to mass casualty and disaster situations.
2. Activated by contacting the State Emergency Management Agency
3. Also available is the Disaster Veterinary Assistance Team (VMAT).

**Missouri National Guard (MONG)**

The MONG, upon activation, provides support to local jurisdictions during any disaster. Specific functions of the MONG are to provide:

1. Ground and air transportation and evacuation assets
2. Emergency communication systems
3. Security and law enforcement support:
  - a. CBRNE monitoring teams (CERF)
  - b. Personnel to support response operations (7<sup>th</sup> CST)

### **Missouri Division of Fire Safety (MDFS)**

The MDFS is the primary source for assistance with fire issues. Specific functions of the MDFS are to provide:

- a. Assistance with statistics relating to terrorist incidents.
- b. Fire investigators.
- c. Explosive Canine Units.

### **Missouri Department of Health and Senior Services (DHSS)**

The DHSS is the primary source for assistance with health and welfare issues. Specific functions of the DHSS are to provide:

1. Assistance in directing personnel decontamination at assembly areas in coordination with local and county response teams, health organizations and emergency management.
2. Monitoring to ensure that radiological dose limitations for workers are not exceeded during evacuation, decontamination or other operation.
3. Guidance for preparing and maintaining exposure records of personnel involved in response operations.
4. Assistance with the administration of protective pharmaceuticals to emergency workers.
5. Analysis of food and water supplies in contaminated areas.
6. Assistance in preparing and issuing health and environmental advisories.
7. Coordination for response activities from the CDC to include requesting the Strategic National Stockpile and for continuous operation of the Center of Emergency Response to Terrorism (CERT).

### **Missouri Department of Natural Resources (DNR)**

The DNR is the primary source for assistance with environmental issues. Specific functions are to provide:

1. Twenty-four hour emergency response support for chemical incidents or environmental disasters.
2. Support for local and county clean up and decontamination operations.
3. Supervision of air, water, soil and vegetation sampling of contaminated area.
4. Assistance in preparing and issuing environmental advisories.
5. Coordination for response activities from the EPA.

## **E. Federal Support Agencies**

### **Federal Disaster Medical Assistance Team (MO-IDMAT)**

1. Responds to mass casualty and disaster situations.
2. Activated by contacting the State Emergency Management Agency
3. Also available are the Disaster Mortuary Assistance Team (DMORT) and the Disaster Veterinary Assistance Team (VMAT).

### **Department of Homeland Security (DHS)**

The DHS, through its Office of Domestic Preparedness, provides training, funds for the purchase of equipment, support for the planning and execution of exercises, technical assistance and other support to assist state and local jurisdictions to prevent, plan for, and respond to acts of CBRNE incidents.

### **Federal Emergency Management Agency (FEMA)**

FEMA, an agency within DHS, is the lead agency for consequence management and acts in support of the FBI locally and federally until the U.S. Attorney General transfers the lead role to FEMA. FEMA coordinates the Federal aspects of consequence management in the event of a terrorist act.

### **Department of Energy (DOE)**

1. The DOE, through its Office of Emergency Response, manages radiological emergency response assets that support both crisis and consequence management response in the event of an incident involving a high yield incidents.
2. The Nuclear Emergency Support Team (NEST) responds to nuclear or radiological incidents and is activated by contacting the State Emergency Management Agency.

### **Department of Health and Human Services (DHHS)**

The DHHS provides coordination of the Federal assistance in response to public health and medical care needs following a major disaster.

### **Center for Disease Control and Prevention (CDC)**

An agency of DHHS, is responsible for protecting the public health of the country through prevention and control of disease and for response to public health emergencies. Functions of the CDC include:

1. Assisting State and local governments in response to acts involving weaponized biologicals.
2. Providing emergency response personnel to assist investigating and responding to biological, chemical and radiological incidents.
3. Providing epidemiologists trained to investigate and control outbreaks of illness, as well as laboratories capable of quantifying an individual's exposure to CBRNE agents.
4. Maintain the Strategic National Stockpile.

### **Department of Agriculture (USDA)**

The USDA has a major role in ensuring the safety of food for all Americans. The primary concern is bio-terrorism and its effect on agriculture in rural areas. Functions of the USDA include:

1. Investigating any CBRNE incident involving the agricultural sector.
2. Analyzing the impact of an emergency and developing strategies for mitigation and recovery.
3. Providing food assistance to officially designated disaster areas.

### **Environmental Protection Agency (EPA)**

The EPA is chartered to respond to a CBRNE release regardless of the cause. The EPA shall support responders during crisis management by providing technical assistance, recommendations, scientific and technical assessments. The EPA has teams that deploy during consequence management to supplement local resources.

## V. CONTINUITY OF GOVERNMENT

- A. Lines of succession for personnel with emergency management responsibilities will be in accordance with existing policies and required emergency management standard operating procedures of each agency / organization.
- B. Primary and support agencies will ensure their respective personnel are trained and prepared to operate in the event regular agency members are absent. They will identify alternate or backup personnel, ensure these individuals understand the lines of succession, pre-delegate authorities, and task responsibilities of their individual agencies, and ensure appropriate procedures and action guidelines contain sufficient detail so that alternate and backup personnel can use them in performing their responsibilities.
- C. Primary and support agencies will ensure all records necessary for emergency management operations can be easily obtained from each member agency in an emergency, and that, if needed, these records are also duplicated at another location in the event the primary records are destroyed.
- D. In the event that city and/or county administrative offices, courtrooms or facilities become unusable due to a terrorism incident, predetermined alternate sites will be used.

## VI. ADMINISTRATION AND LOGISTICS

### A. Administration

- 1. **Activation of this ESF:** The activation of the Counter Terrorism requires an incident to be designated a CBRNE threat or action by either a law enforcement agency, the Director of Emergency Management or the highest ranking elected official.
- 2. **Activation of the EOC:** The EOC is activated as soon as the incident is designated a CBRNE threat or action.

### B. Logistics

CBRNE instrumentation shall be obtained, maintained, and distributed in accordance with established procurement guidelines and procedures.

During disaster situations where life or property are threatened or where needless suffering is prolonged, established emergency procurement procedures can be used.

## VII. ESF DEVELOPMENT AND MAINTENANCE

The City of Battlefield and the Springfield-Greene County Office of Emergency Management, in coordination with those agencies listed are responsible for the maintenance of this ESF.

## IX. REFERENCES

- A. Homeland Security Region D Hazmat/WMD Response Plan
- B. Springfield Police Department: SOG 409.3- Disaster and Civil Disorder Response